Minutes of the North Logan City
City Council
Held on October 5, 2011
At the North Logan City Library, North Logan, Utah

The meeting was called to order by Mayor Lloyd Berentzen at 6:32 p.m.

Council members present were: Al Moser, Nancy Potter, Allen Kartchner, John Bailey and Kevin Dustin (who arrived at approximately 7:15 p.m.).

Others present were: Ross Lapray, Don Younker, Jon Keller, Steve Krebs (Questar), Jason Killinen, Kay Moser, Lyman B. Stevens, Dorothy Jones, Susan Smart, Anita Wade, Stan Wade, Brian Cannell, Marie Bartlett, Clyde Bartlett, Jared Hansen, Robyn Patterson, Richard Stevens, Josh Eg_____(illegible), S______(illegible), Kristen Anderson, Linda Hastings, Katherine Godfrey, Lyman R. Godfrey, H.R. Chris Nelson, Andrew Heyer, Aaron MacElwee, Cordell Batt and Jeff Jorgensen.

The Pledge of Allegiance was led by John Bailey. An invocation was given by Nancy Potter.

Adoption of Agenda

Al Moser made a motion to adopt the agenda as amended by adding an item for Chief Kim Hawkes to present information on crossing guards, moving item 6 earlier in the meeting and eliminating item 5 from the agenda. Nancy Potter seconded the motion. A vote was called and the motion passed unanimously with Al Moser, Nancy Potter, Allen Kartchner and John Bailey voting in favor.

Approval and Follow-up of Minutes of September 21, 2011 City Council Meeting and September 21, 2011 City Council Closed (Executive) Session Meeting

September 21, 2011 City Council Meeting Minutes

Allen Kartchner made a motion to approve the minutes as amended. John Bailey seconded the motion. A vote was called and the motion passed unanimously with Al Moser, Nancy Potter, Allen Kartchner and John Bailey voting in favor.

September 21, 2011 City Council – Closed (Executive) Session Meeting Minutes
Nancy Potter made a motion to approve the minutes as presented. Al Moser seconded the
motion. A vote was called and the motion passed unanimously with Al Moser, Nancy Potter,
Allen Kartchner and John Bailey voting in favor.

Follow-up

Nothing at this time.

Review of Action Items

Jeff reviewed the Action Items list with the council.

New Business

Presentation From Chief Hawkes regarding crossing guard at noontime at 400 E. 2500 N. Police Chief Kim Hawkes explained that when the local elementary schools were changed to kindergarten through fifth grade, it changed the dynamics of the number of children being bused, versus walking to and from school. He said two weeks ago a kindergartner collided with a car at the intersection of 400 East and 2500 North, while riding her scooter to school. He said following that incident, he did a close review of the intersection, including doing a traffic count for the same period of time as the accident, which he discussed further. He said until the school district decided to make Greenville a K-5 school [this year], that intersection did not typically have as many kindergartners [through 2nd graders] walking through there, as they would have previously attended North Park Elementary School, and most would have been bused home. He said there is quite an abundance of children walking through that intersection now; and that with the amount

of traffic flowing through there, it has become necessary to hire additional crossing guards for that intersection. He explained that financially, this can be worked out within the current budget.

Commission.

Consider the Concept Plan for the Dalebout Subdivision, a three (3) lot subdivision located at 1800 North (Keller Lane) and 1200 East, North Logan. #4

Cordell Batt presented this item, and explained and oriented those in attendance to the site and described the intentions of the developers. He discussed the different way they are handling access to the site, as it is located on a private lane. He said staff has reviewed this, including the requirements necessary for access on a private lane, and said the developers are able to meet all of those requirements. He also reviewed with the council various reports in the staff report that staff recommends being waived, as well as which ones staff recommends being performed. He said the water conservation report will include what the developers are going to do with the water shares that they have. He said the Planning Commission recommended a positive recommendation for approval on this, with one additional condition to the staff report, which was regarding a concern about access; and the Planning Commission wanted to make sure that the owners of the private lane were contacted, and an agreement be worked out for the two lots that will be accessing via the private lane. He said staff is recommending a positive recommendation from the City Council on this concept plan, including the condition recommended by the Planning

Mayor Berentzen expressed his concerns about this situation setting a precedent; and perhaps causing problems with others wanting to utilize a private land for access to things with multiple lots; which Cordell Batt explained. Cordell also mentioned that staff had some concerns about the width of the lane in terms of safety requirements; and said that the Fire Department reviewed that and actually drove their truck on the lane, turned the truck around to see if they could; and felt that the width was sufficient for the safety needs.

The council discussed various other minor issues with the council.

Dorothy Jones, who lives at the end of this lane, said two of the developers did come to her and said they had spoken to everyone, but said that what the two developers mentioned is different than what was described at this meeting regarding the width of the road, and said she is not sure that all of the neighbors understand that. Mrs. Jones also said that she is not aware of any existing formal agreement on the maintenance of the lane; that the neighbors just worked together when the lane needed to be repaved; and also said that she pays Dale Hamson at the end of each year, to clear the snow.

Mayor Berentzen suggested that before this is approved, an agreement be done to state how the lane will be taken care of. Cordell Batt said that is one of the things already being required. He said at this point, the approval is only on the concept plan, and that the final plan will still come before the City Council and Planning Commission.

Mayor Berentzen said he also wants to make sure that all of the neighbors are aware of the situation, which Cordell said he would take care of.

Cordell also discussed that there is an area where they will widen the lane, but will also save some trees that are part of the lane.

Al Moser said he agreed with Cordell, that the items the council has discussed are typically done in the next step [of the approval process].

John Bailey made a motion to approve the concept plan subject to an agreement being done for the residents regarding the maintenance of the lane as discussed, and including the conditions as set forth in the staff report. Nancy Potter seconded the motion. A vote was called and the motion passed unanimously with Kevin Dustin, Nancy Potter, Al Moser, Allen Kartchner and John Bailey voting in favor.

Public Hearing to receive public input regarding an ordinance deleting Title 12F – Flood Plain Management from the City Code. This section of the code was superseded by Ordinance 11-03 adopted by the City Council May 18, 2011. Following the public hearing the council may choose to consider the ordinance for adoption.

Mayor Berentzen presented the item and explained how it came about.

 Mayor Berentzen opened the public hearing at 7:00 p.m.

Lydia Embry pointed out that the minutes referred to the new ordinance passed in May as an "interim" ordinance. (That phrase, put in the minutes, is what it was called in the agenda.) She asked what the difference was between stormwater (controlled under NPDES) and flood waters (controlled under FEMA). She asked what the differences are between the old ordinance being thrown out in Title 12F called Flood Plain Management, and the new ordinance 10A-100 titled Flood Damage Prevention Ordinance. She said she also wanted information about any potential differences that might relate to the seven pages of definitions in Title 10A, as well as the difference between the City Recorder being responsible under title 12, and the City Administrator being responsible under Title 10A. She asked why flood (damage or prevention) was moving from land-use [in Title 12] to Fire, Health and Public Safety. She said as a City landowner, she is well aware that all land-use items need to come before the Council and a public hearing be held, and said she was not sure that was the same for safety issues. She asked that if it was an interim ordinance in May, why it is not now an interim ordinance; and what happened in the interim to make it a non-interim ordinance.

Alan Collins said the new ordinance is riddled with missing definitions. He said an average home builder would have to hire an engineer just to be able to understand the requirements in the new ordinance, let alone comply with the requirements.

He said the new ordinance is laid out in three levels. He said the bottom level was "you and me" who had to comply with everything in the ordinance; and that the highest level was for a large development like a corporation would do, who could have every single requirement in that ordinance waived by the City Administrator with no further explanation. He said with the way the new ordinance is written, it penalizes individual property owners - people like you and me - but it favors corporations, who are not people and have no rights, and yet they can get out of every single requirement in the ordinance. He said waivers granted by the City Administrator may or may not be arbitrary or capricious, but that is not the point. He said that the point is that corporations are eligible for waivers, while individual citizens are not. He said an example of this was 1600 East; and that if an individual was to do the job it would require a full-blown study about everything that had to do with water along that roadway. He said the City should have been required to do the same thing; but for one reason or another, was not required to do so. He said we now have citizens who flood-irrigate along that road, as well as huge rainstorms, and huge amounts of water which previously flowed down what used to be a ditch, and is already undercutting the road. He claimed that the same thing happened to 2700 North where the bend in the road was added. He asked why the City is exempt from following the requirements of this ordinance.

He commented that we now have a new ordinance replacing an old ordinance that has seemingly served us well for many years. He said the new ordinance was supposedly mandated by the federal government, but that if one researches the requirement; it was merely a recommendation that we do this, but that we really don't have to, but we did. He said the end effect is that it penalizes the individual citizen; and large corporations that have no rights have the ability to get around all of the requirements; and that even the City has demonstrated that it waives the requirements for itself, even though there are obvious impacts that the City didn't choose to use the ordinance to mitigate. He said that his recommendation is to take the new, interim ordinance and repeal it until it can be corrected and fixed; and instead retain the old ordinance which has served us well for many years. He said the problem is that we take the template from higher levels and adopt them; and as time goes on, we figure out that they do not really do what we need them to do. He said he feels this is one of those situations and that he feels it would serve the City to go back and do some research on this.

As there were no further public comments, Mayor Berentzen closed the public hearing at 7:10 p.m.

The council discussed with the Mayor what the procedures were for moving forward.

Allen Kartchner expressed his concern about whether the two ordinances are equivalent in their purpose. He said the council needs clarification on whether or not this FEMA document that the

- council passed truly satisfies the purpose for which the City has had a flood management ordinance.
 - Mayor Berentzen and the council discussed what needs to be reviewed and researched before the council can consider this ordinance for adoption [at a later meeting].

- Presentation from Questar regarding gas meters #3
- Steve Krebs from Questar gave a presentation on gas meters, as well as the properties of natural gas. He also gave instruction on how to operate one of their gas meters, which he referred to as "cash registers".

- Discuss with group of citizens various options for changes to the traffic control elements for the intersection of 2500 N and $800 E^{\#3}$
- The Mayor asked who was in the audience for this part of the meeting - there were quite a few. The Mayor discussed the reasons for this item being on the agenda by explaining that several citizens had talked to him about a recent accident that had occurred on 2500 N 800 E. He said Lyman Stevens helped set up a neighborhood meeting (Oct. 4) to discuss the issue and get some representation from the citizens about the safety of the intersection. He went on to say that during the meeting the issue became larger than just discussing the intersection and moved to a discussion of safety issues along all of 800 East. The Mayor asked Brian Cannell to summarize the discussion from the Oct. 4 neighborhood meeting and present that information to the city council.
 - Brian Cannell began by explaining a summary of problems that were brought up during the meeting. He explained that the safety issues at this intersection were brought more to light by two recent accidents that have occurred there. He suggested there may be a need for more public input, perhaps even a public hearing, although that is not the intention for the agenda item this evening. He discussed three major points as follows:
 - 1. He said the group felt the main problem is the level of difficulty in traversing across 800 East when traveling on 2500 N, including turning onto 800 East, either north or south, especially at certain times of the day. With the new construction that has occurred in widening 2500 N, there are now more traffic lanes than there were before. For example, travelling west on 2500 N there is a left turn lane, a straight lane and a right turn lane and there is a bicycle path. He suggests that there are too many decisions to be made by a driver, especially when traveling on 2500 N.
 - 2. There are also line-of-site issues at the intersection. The removal of the fence on the southeast corner has made a big improvement but there are also problems when more than one vehicle lines up at the intersection seeing north and south when there is a vehicle next to you. There are also problems with the vegetation on the northwest corner which blocks the ability to see traffic coming from the north even though it is within legal limits.
 - 3. The third issue is the speed limit on 800 East. He explained there are more than fifty homes that try to get in and out of the driveways to their properties. He also pointed out that there is a passing lane on 800 East between 2500 N and 2200 N which he claims are not appropriate. He went on to further discuss the problems with speed along that road and what he witnessed as he drove along that road and the fact that many drivers passed him while he was driving the speed limit and others closely followed him.

Possible solutions include a traffic light at 800 E and 2500 N. Another solution may be a roundabout at that intersection or he said a four-way stop may be appropriate with the hope that the inconvenience from that would be worth the increased safety resulting from the slowdown of traffic required to stop there. Another option would be some sort of traffic calming light, a flashing yellow/red set of lights warning about the intersection during times of high traffic. He said the citizens felt that reducing the speed limit is an important consideration now that the road is no longer operated by the State. There is a need to be considerate of residents of other municipalities driving through our city but the speed limit needs to be safe for our citizens as well as those passing through. It was suggested that the speed limit be reduced to 25 mph consistent with the speed limit in other residential areas of the city.

- 227 Brian explained the written comments that had been put together with copies provided to the
- 228 council, written input from Stan Wade, Dr. Lyman Stevens, and Susan Smart. He said another
- desirable way to increase the safety at the intersection would be by adding increased lighting. It
- 230 is a dark intersection. Mr. Cannell also claims there are issues with enforcement and he
- encouraged a higher level of enforcement of traffic laws in the area. He closed with comments on
- his discussions with a fellow attorney, Herm Olsen, who is also on the Logan City Council and
- 233 pointed out that liability for the city might increase once the city is aware of unsafe conditions, if
- 234 they fail to act.
- The Mayor went on to explain that there may be some things that could be done very quickly to
- make the safety of the road better and he encouraged public input on the issue. He said his first
- priority was for the people along 800 East and their ability to get out onto the road safely so he
- 238 would like some of those people to be on a committee, along with a couple of council members
- as well as himself and Chief Hawkes. He also suggested that it may be a good thing to get input
- from a traffic engineer or other expert regarding the safety issues. He discussed that there was a
- safety committee that had been given the responsibility to advise the Mayor and make
- 242 recommendations in both cities regarding traffic signage. That committee is made up of North
- Logan as well as Hyde Park individuals (elected officials plus citizens). He went on to say that
- since this is an issue that mainly affects North Logan, although there would be Hyde Park interest
- in any decisions made, he said it would be appropriate for the decisions relating to this street and
- 246 intersection to be made by North Logan officials and citizens. The Mayor opened up the
- 247 discussion to others present. He also asked if Lyman Stevens would take the responsibility to
- 248 head up a committee to work on this issue.
- John Bailey said he agreed that this is a dangerous situation which will get worse as traffic
- increases. He asked for clarification on who has what jurisdiction to do what on these roads.
- 251 Mayor Berentzen explained how 800 East used to be a state road but was traded for 2500 N west
- of Main and therefore the city now has total control over what can be done with the road. He said
- 253 he was not sure if decisions on the road could be considered administrative or a legislative in
- 254 nature but either way he wanted the council to be involved in such decisions.
- 255 Kevin Dustin volunteered to be on the committee. He suggested breaking the issue in two parts -
- 256 things that could be done right away like lowering the speed limit and then longer term fixes. He
- said he was a fan of a roundabout because it does not stop traffic like a four-way stop would. He
- 258 also suggested asking the home owner on the northwest corner to, as a courtesy, cut down the
- trees and bushes in his front yard to increase the sight distance even though they were in
- 260 compliance with current city laws. The Mayor suggested that perhaps the city could offer to
- 261 compensate the home owner through the purchase of new plants to be planted elsewhere on his
- 262 property. Kevin said he would be interested in having some decisions made by the next meeting,
- specific things that could be done immediately.
- 264 Al Moser said he would not be able to serve on the committee but did feel that a roundabout
- would be a good solution but very expensive. He recommended taking some time to come up
- 266 with a good set of solutions.
- 267 Allan Collins pointed out that according to the city's code the Mayor has the authority to make any
- 268 needed changes to traffic controls. Mayor Berentzen said he agreed that he does have that
- authority but would rather make such a decision with input from others.
- 270 Aaron MacElwee said he would like to keep the solution simple. He said he felt a four-way stop
- was a simple solution. The Mayor responded saying that these are the types of things he would
- like brought to the group being formed to come up with ideas for solutions.
- 273 Chris Nelson volunteered to be on the committee because he lives near the area. He said he felt
- 274 the intersection was unsafe mostly because larger vehicles block the visibility for shorter vehicles.
- He pointed out how difficult it is to get out onto 800 East when the churches in the area get out of
- 276 their services.
- 277 Susan Smart pointed out that even though people were in favor of roundabouts, they are more
- 278 appropriate in commercial areas rather than a residential area like this is. She suggested what is
- 279 needed was calming of the traffic in the area and perhaps it would be better to go back to just two
- 280 lanes.

- Stan Wade also volunteered to help on the committee because he has some experience in this 281
- area. He said we needed a combination of doing the right things and getting the right expertise to 282
- find what the solution is. He also said he was encouraged that there was a desire to do 283
- something immediately and suggested that a traffic engineer be consulted to come up with a long 284
- term solution. 285
- Andrew Heyer said he agreed that lowering the speed limit was the first thing that could be done 286
- and done immediately but he said a roundabout was not a very good solution because of the 287
- pedestrian traffic in the area. 288
- The Mayor said he appreciated the input that was brought out in the meeting and said that was 289
- the kind of input that should come to the committee being formed. He suggested that those 290
- interested in being on the committee meet together in the hallway and determine a time to get 291
- together and start defining the problems and developing some solutions. 292
- Nancy Potter added a comment asking if "a minute is worth a life", suggesting that lowering the 293
- speed limit would only increase the time needed to go through North Logan along 800 East by 294
- one minute and perhaps by doing so it may save a life. 295
- The Mayor summarized that himself, Nancy Potter, and Kevin Dustin would be on the committee 296
- headed up by Lyman Stevens and they would determine a date and time to meet by getting 297
- together in the hallway this evening. Lyman Stevens asked what would the council specifically 298
- like to see come from the committee. Kevin suggested that the committee put together a 299
- prioritized list of problems as well as solutions and should include costs and other input from the 300
- police. Both problems and solutions could be brought back to the council for further discussion. 301
- John Bailey added that even though the intersection was initially the main focus, he understood 302
- from the issues brought up this evening that the entirety of 800 East was a concern to the 303
- citizens. He encouraged the committee to first properly frame the problems before developing 304
- solutions. The Mayor suggested that the committee not only put together a list of concerns but 305
- also include information about the costs of various short and long term solutions. The time limit 306
- for the committee would not be defined at this time but would be up to the committee to 307
- determine. The Mayor encouraged the committee to take input from Chief Hawkes and perhaps 308 other experts such as a traffic engineer. Al Moser pointed out that a traffic safety engineer should
- 309 be consulted because some solutions determined by an ad-hoc committee might end up making
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- the situation worse. He gave the example of a four-way stop which in some cases can be more 311
- dangerous than a two-way stop like is there now. Stan Wade suggested Craig Cartwright as an 312 engineer who may have the expertise to help and is familiar with the area because he lives on 313
- 314 800 East.

(This item of the agenda was transcribed by Jeff Jorgensen).

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Consider claim for damage to property for construction on 1600 East. #3

This item was postponed until another meeting.

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Reports from city officers, boards, and committees

Mayor Berentzen reminded the council that the "Meet the Candidates" evening is coming up on Friday, October 28th and will take place in the North Logan Library Conference room.

- 323 Mayor Berentzen said that North Logan City has been recognized by the Governor's office as 324
- being a "Utah Clean City" in terms of air-quality, and discussed the recognition and the letter from 325 that office describing it. 326
- Mayor Berentzen discussed his position on the Police Department building. He explained that as 327
- they looked into building a new one, they realized that it would be a much more expensive 328
- endeavor than they had anticipated. He said he wanted it noted that they aware that the situation 329
- is still of great concern, and they are committed to resolving it; but said that it needs to be done in 330
- a way that is not a burden to the community, economically. He discussed putting a committee 331
- together to come up with some recommendations on how to resolve this. 332
- Fire Chief Jon Keller discussed the history of their department's location, as well as the difficulties 333
- of the current situation; and expressed his feelings about the great need to build the Police 334
- Station and house the two entities separately, particularly to reach the goal of dropping the 335

department's response times down. He said it is critical that this happens and asked that this 336 issue absolutely not be closed. 337

Police Chief Kim Hawkes said he appreciates Jon [Keller] and his department's patience with this 338 and said he wants to voice support for Chief Keller's position on this. He discussed a meeting 339 that was held with himself, Jeff Jorgensen, Mayor Lloyd Berentzen and Chief Keller where they 340 discussed possible solutions and alternatives. He discussed this further. He said he feels that 341 there are probably options within the City where a building that may already be in existence that 342 is more affordable could be used, utilizing City staff and resources to aid in remodeling it to fit 343 their needs. He said his goal is to accomplish this by May [2012], and he said he thinks it can be 344 done. He discussed the new council coming in and said he would suggest making the new 345 council members be part of a committee looking at solutions to this issue so that this can move 346 forward quickly. He discussed the process they went through with the architect on the new 347 building, which he said was not a "waste", as it not only provided them with the plans for a great

348 building which can be done in the future; but it also made them very aware of the more critical 349

elements that they need included in a police department building. He discussed the issues their 350

department has as well, with the lack of space. 351

Mayor Berentzen discussed the issues that arise with the lack of space for both departments. He 352 referred to the day of service, and said there may be a lot of people very willing to participate in 353 helping build a facility for the police department. 354

John Bailey said the City has maintained that it wants its own police and fire departments, and 355 that comes at a certain cost. He said "temporary" situations can easily slide into "permanent" 356 situations, as discussed at this meeting, and he said it is important that it does not remain that 357 way, and that that is considered as we move forward. He said it is important that if the public 358 wants its own police and fire departments, it is important to keep before them that there are costs 359 that we, as a community, need to be willing to come up with. 360

Nancy Potter said two years ago, she reviewed the situation per John Italasano's suggestion, and 361 said it was very crowded, and realized then that something needed to be done; therefore she is 362 very much in support of doing something. 363

Kevin Dustin said he concurred. 364

> Al Moser said public safety is a primary issue that is provided by a City. He discussed Walmart coming into the City, and that the monies brought in from that easily support the fire department fully. He said it is a mistake to do a temporary solution to what is known as a long-term situation, and that the City needs to set its priorities and do what is right for these two public safety departments.

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Kevin Dustin made a motion to adjourn the meeting. Nancy Potter seconded the motion. A vote was called and the motion passed unanimously with Al Moser, Kevin Dustin, Nancy Potter, Allen Kartchner and John Bailey voting in favor.

* Due to the fact that there is other documentation related to this agenda item that may not be included in the official

minutes of this meeting, the following repositories, cross referenced to applicable agenda items within these minutes, shall

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The meeting adjourned at: 8:26 p.m.

377 378 379

380 381 382 Approved by City Council:

Transcribed by Marie Wilhelm

October 19, 2011

Recorded by

Scott Bennett/City Recorder

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indicate where additional documentation can be found for future reference for that agenda item:

Annual City Council meeting binders in the Office of the City Recorder

Budget folders in the Office of the City Recorder 2.

Special Project folders in the Office of the City Administrator 3.

Subdivision Folders in the Office in the City Engineer